

# CONTENTS

## CHAPTER I

### HISTORICAL INTRODUCTION

	PAGE
Twofold origin of British authority in India . . . . .	1
Three periods in history of constitutional development . . . . .	<i>ib.</i>
Landmarks of first period . . . . .	2
Landmarks of second period . . . . .	<i>ib.</i>
Landmarks of third period . . . . .	3
Charter of Elizabeth . . . . .	<i>ib.</i>
Points of constitutional interest in charter of Elizabeth. Constitu- tion of Company . . . . .	6
Privileges of Company . . . . .	7
Legislative powers of Company . . . . .	9
Resemblance to Massachusetts Company . . . . .	10
Other English trading companies . . . . .	11
Russia Company . . . . .	<i>ib.</i>
Levant Company . . . . .	12
The separate voyages . . . . .	13
James I's charter of 1609 . . . . .	<i>ib.</i>
Beginning of martial law exercisable by Company . . . . .	14
Grant of 1615 . . . . .	<i>ib.</i>
Grant of 1623 . . . . .	<i>ib.</i>
Contests with Dutch and English rivals . . . . .	15
Massacre of Amboyna . . . . .	<i>ib.</i>
Courten's Association . . . . .	<i>ib.</i>
Cromwell's relations to the Company . . . . .	<i>ib.</i>
Cromwell's charter of 1657 . . . . .	<i>ib.</i>
The Company after the Restoration . . . . .	16
Charles II's charter of 1661 . . . . .	<i>ib.</i>
Arrangements for administration of justice at Madras in seventeenth century . . . . .	17
Grant of Bombay to the Company . . . . .	18
Charter of 1677 granting powers of coinage . . . . .	19
Administration of justice at Bombay in seventeenth century . . . . .	<i>ib.</i>
Charter of 1683 giving power to raise forces and exercise martial law, and establishing Courts of Admiralty . . . . .	<i>ib.</i>
Charter of 1686 . . . . .	20
Establishment of municipality at Madras . . . . .	21
Charter of 1687 . . . . .	22
Company's resolution of 1689 . . . . .	23
Controversies after Revolution of 1688 . . . . .	24
Charters of 1693 and 1694 . . . . .	25
The affair of the <i>Redbridge</i> and its results . . . . .	26
Incorporation of English Company . . . . .	27
Union of Old and New Companies . . . . .	29

	PAGE
Period between 1708 and 1765 . . . . .	30
Extension of Company's charter . . . . .	31
Provisions against interlopers . . . . .	<i>ib.</i>
Judicial charters of 1726 and 1753 . . . . .	32
Mutiny Act and Articles of War for Indian Forces . . . . .	33
Charters of 1757 and 1758 as to booty and cession of territory . . . . .	34
The Company as territorial sovereign . . . . .	37
Grant of the Diwani . . . . .	<i>ib.</i>
Legislation of 1767 . . . . .	38
Pecuniary embarrassments in 1772 . . . . .	40
Legislation of 1773 . . . . .	<i>ib.</i>
The Regulating Act of 1773 . . . . .	41
Provisions of Regulating Act . . . . .	44
Charter of 1774 constituting supreme court at Calcutta . . . . .	50
Difficulties arising out of Regulating Act . . . . .	<i>ib.</i>
Difficulties in the council . . . . .	<i>ib.</i>
Difficulties between supreme council and supreme court . . . . .	51
Amending Act of 1781 . . . . .	55
Further legislation of 1781 . . . . .	59
Parliamentary inquiries of 1781 . . . . .	60
Fox's East India Bill . . . . .	61
Pitt's Act of 1784 . . . . .	62
Legislation of 1786 . . . . .	67
Legislation of 1788 . . . . .	68
Charter Act of 1793 . . . . .	69
Legislation between 1793 and 1813 . . . . .	71
Charter Act of 1813 . . . . .	72
Legislation between 1813 and 1833 . . . . .	79
Charter Act of 1833 . . . . .	81
Legislation between 1833 and 1853 . . . . .	89
Charter Act of 1853 . . . . .	90
Establishment of chief commissionerships . . . . .	92
The Government of India Act, 1858 . . . . .	94
The Indian Army . . . . .	97
Legislation of 1861 . . . . .	98
Indian Civil Service Act, 1861 . . . . .	<i>ib.</i>
Indian Councils Act, 1861 . . . . .	99
Indian High Courts Act, 1861 . . . . .	103
Legislation since 1861 . . . . .	104

## CHAPTER II

### SUMMARY OF EXISTING LAW

Home Government. Secretary of State . . . . .	109
Council of India . . . . .	<i>ib.</i>
Staff of India Office . . . . .	110
Indian revenues . . . . .	<i>ib.</i>
Audit . . . . .	111
Contracts and legal proceedings . . . . .	<i>ib.</i>

	PAGE
Government in India. The governor-general . . . . .	111
The governor-general's council . . . . .	<i>ib.</i>
The local governments . . . . .	114
Indian legislation . . . . .	115
Local legislatures . . . . .	118
Indian Law . . . . .	121
The Civil Service of India . . . . .	123
The chartered high courts . . . . .	126
Jurisdiction of English courts over offences in India . . . . .	128
The army in India . . . . .	129
Ecclesiastical establishment . . . . .	131
Subsidiary provisions . . . . .	<i>ib.</i>
Administrative arrangements not dependent on Acts of Parliament . . . . .	132
Financial system . . . . .	133
Administrative staff of local governments . . . . .	134
Regulation and non-regulation provinces . . . . .	135
The district . . . . .	<i>ib.</i>
The district magistrate and his staff . . . . .	<i>ib.</i>
Municipal and district councils . . . . .	136
Judicial arrangements . . . . .	<i>ib.</i>
Civil jurisdiction . . . . .	137
Criminal jurisdiction . . . . .	<i>ib.</i>
The Native States . . . . .	139
Division of sovereignty . . . . .	<i>ib.</i>
General control by British Government . . . . .	<i>ib.</i>
Control over foreign relations . . . . .	140
Power to maintain peace . . . . .	141
Special responsibility for British subjects in Native States . . . . .	<i>ib.</i>
Subordinate military co-operation . . . . .	142
Exceptional position of Native Indian States . . . . .	143

### CHAPTER III

#### DIGEST OF STATUTORY ENACTMENTS RELATING TO THE GOVERNMENT OF INDIA

##### PART I.

##### THE SECRETARY OF STATE IN COUNCIL.

<i>The Crown.</i>	
SECTION	
1. Government of India by the Crown . . . . .	144
<i>The Secretary of State.</i>	
2. The Secretary of State . . . . .	145
<i>The Council of India.</i>	
3. The Council of India . . . . .	146
4. Seat in council disqualification for Parliament . . . . .	148
5. Claims to compensation . . . . .	<i>ib.</i>
6. Duties of council . . . . .	<i>ib.</i>
7. Powers of council . . . . .	<i>ib.</i>

SECTION	PAGE
8. President and vice-president of council . . . . .	149
9. Meetings of the council . . . . .	<i>ib.</i>
10. Procedure at meetings . . . . .	<i>ib.</i>
11. Committees of council . . . . .	150

*Orders and Dispatches.*

12. Submission of orders, &c., to council, and record of opinions thereon . . . . .	150
13. Provision for cases of urgency . . . . .	151
14. Provision as to secret orders and dispatches . . . . .	<i>ib.</i>
15. Signature and address of orders, &c. . . . .	152
16. Communication to Parliament as to orders for commencing hostilities . . . . .	<i>ib.</i>
17. Correspondence by governor-general with Secretary of State . . . . .	<i>ib.</i>

*Establishment of Secretary of State.*

18. Establishment of the Secretary of State . . . . .	153
19. Pensions . . . . .	<i>ib.</i>

*Indian Appointments.*

20. Indian appointments . . . . .	154
21. Powers of Crown and Secretary of State as to removal of officers . . . . .	155

PART II.

REVENUES OF INDIA.

22. Application of revenues . . . . .	159
23. Control of Secretary of State over expenditure of revenues . . . . .	160
24. Restriction on application of revenues to military operations beyond the frontier . . . . .	161
25. Accounts of Secretary of State with Bank . . . . .	<i>ib.</i>
26. Powers of attorney for sale or purchase of stock and receipt of dividends . . . . .	162
27. Provision as to securities . . . . .	163
28. Exercise of borrowing powers . . . . .	<i>ib.</i>
29. Accounts to be annually laid before Parliament . . . . .	164
30. Audit of Indian accounts in United Kingdom . . . . .	164

PART III.

PROPERTY, CONTRACTS, AND LIABILITIES.

31. Power of Secretary of State to sell, mortgage, and buy property . . . . .	167
32. Contracts of Secretary of State . . . . .	<i>ib.</i>
33. Power to execute assurances, &c., in India . . . . .	168
34. Power to dispose of escheated property, &c. . . . .	169
35. Rights and liabilities of Secretary of State in Council . . . . .	170

PART IV.

THE GOVERNOR-GENERAL IN COUNCIL.

*General Powers of Governor-General in Council.*

36. General powers and duties of Governor-General in Council . . . . .	176
--	-----

*The Governor-General.*

37. The governor-general . . . . .	177
------------------------------------	-----

SECTION,	<i>The Council of the Governor-General.</i>	PAGE
38.	Constitution of governor-general's council . . . . .	178
39.	Ordinary members of council . . . . .	<i>ib.</i>
40.	Extraordinary members of council . . . . .	179
41.	Ordinary and legislative meetings of governor-general's council . . . . .	180
42.	Ordinary meetings of council . . . . .	<i>ib.</i>
43.	Business of Governor-General in Council . . . . .	181
44.	Procedure in case of difference of opinion . . . . .	182
45.	Provision for appointment of president of council . . . . .	185
46.	Provision for absence of governor-general, or president, from meetings of council . . . . .	<i>ib.</i>
47.	Powers of governor-general in absence from council . . . . .	186
<i>War and Treaties.</i>		
48.	Restriction on power of Governor-General in Council to make war or treaty . . . . .	<i>ib.</i>

PART V.

LOCAL GOVERNMENTS.

*General.*

49.	Relation of local Governments to Governor-General in Council . . . . .	187
-----	--	-----

*Governments of Madras and Bombay.*

50.	Governments of Madras and Bombay . . . . .	188
51.	Ordinary members of councils . . . . .	189
52.	Ordinary and legislative meetings of Madras and Bombay Councils . . . . .	190
53.	Procedure in cases of difference of opinion . . . . .	<i>ib.</i>
54.	Business of Governor in Council . . . . .	<i>ib.</i>

*Lieutenant-Governorships and other Provinces.*

55.	Lieutenant-governors . . . . .	191
56.	Power to place territory under authority of Governor-General in Council . . . . .	193
57.	Power to alter limits of provinces . . . . .	194
58.	Saving as to laws . . . . .	196
59.	Power to extend boundaries of presidency towns . . . . .	<i>ib.</i>

PART VI.

INDIAN LEGISLATION.

*Legislation by Governor-General in Council.*

60.	Additional members of council for legislative purposes . . . . .	197
61.	Times and places of legislative meetings . . . . .	198
62.	Constitution of legislative meetings of council . . . . .	<i>ib.</i>
63.	Legislative power of Governor-General in Council . . . . .	199
64.	Business at legislative meetings . . . . .	208
65.	Assent of governor-general to Acts . . . . .	209
66.	Power of Crown to disallow Acts . . . . .	210
67.	Rules for conduct of business . . . . .	<i>ib.</i>
68.	Power to make regulations . . . . .	211
69.	Power to make ordinances in cases of emergency . . . . .	212

SECTION	<i>Local Legislatures.</i>	PAGE
70.	Meaning of local legislatures . . . . .	213
71.	Constitution of legislative council in Madras and Bombay . . . . .	<i>ib.</i>
72.	Procedure at legislative meetings of councils of Madras and Bombay . . . . .	214
73.	Constitution of legislative councils of lieutenant-governors . . . . .	215
74.	Power to constitute new local legislatures . . . . .	216
75.	Procedure at meetings of lieutenant-governor's council . . . . .	218
76.	Powers of local legislature . . . . .	<i>ib.</i>
77.	Business at legislative meetings . . . . .	221
78.	Assent to Acts of local legislatures . . . . .	222

*Validity of Indian Laws.*

79.	Removal of doubts as to validity of certain laws . . . . .	223
-----	--	-----

PART VII.

SALARIES, LEAVE OF ABSENCE, VACATION OF OFFICE,  
TEMPORARY APPOINTMENTS, &c.

80.	Salaries and allowances of governor-general and certain other officials in India . . . . .	224
81.	Leave of absence to members of council . . . . .	226
82.	Provision as to absence from India or province . . . . .	<i>ib.</i>
83.	Conditional appointments . . . . .	229
84.	Power for governor-general to exercise powers before taking seat . . . . .	<i>ib.</i>
85.	Provision for temporary vacancy in office of governor-general . . . . .	230
86.	Provision for temporary vacancy in office of Governor of Madras or Bombay . . . . .	231
87.	Provision for temporary vacancy in office of ordinary member of council . . . . .	232
88.	Vacancies amongst additional members of council . . . . .	233
89.	Leave on furlough . . . . .	234
90.	Power to make regulations as to Indian appointments . . . . .	<i>ib.</i>

PART VIII.

THE CIVIL SERVICE OF INDIA.

91.	No disabilities in respect of religion, colour, or place of birth . . . . .	234
92.	Regulations for admission to civil service . . . . .	<i>ib.</i>
93.	Offices reserved to civil servants . . . . .	235
94.	Power to appoint natives of India to reserved offices . . . . .	<i>ib.</i>
95.	Power to make provisional appointments in certain cases . . . . .	237

PART IX.

THE INDIAN HIGH COURTS.

*Constitution.*

96.	Constitution of high courts . . . . .	237
97.	Tenure of office of judges of high courts . . . . .	238
98.	Precedence of judges of high courts . . . . .	<i>ib.</i>
99.	Salaries, &c., of judges of high courts . . . . .	<i>ib.</i>
100.	Provision for vacancy in the office of chief justice or other judge . . . . .	<i>ib.</i>

SECTION	<i>Jurisdiction.</i>	PAGE
101.	Jurisdiction of high courts . . . . .	239
102.	Powers of high courts with respect to subordinate courts . . . . .	245
103.	Exercise of jurisdiction by single judges or division courts . . . . .	246
104.	Power for Governor-General in Council to alter local limits of jurisdiction of high courts . . . . .	<i>ib.</i>
105.	Exemption from jurisdiction of high court in public capacity . . . . .	247
106.	Written order by governor-general a justification for any act in any court in India . . . . .	248
107.	Procedure in case of oppression, &c., by governor-general or his council . . . . .	<i>ib.</i>
<i>Law to be administered.</i>		
108.	Law to be administered in cases of inheritance and succession . . . . .	249
<i>Advocate-General.</i>		
109.	Appointment and powers of advocate-general . . . . .	251

PART X.

ECCLESIASTICAL ESTABLISHMENT.

110.	Jurisdiction of Indian bishops . . . . .	252
111.	Power to admit to holy orders . . . . .	<i>ib.</i>
112.	Consecration of person resident in India appointed to bishopric . . . . .	253
113.	Salaries and allowances of bishops and archdeacons . . . . .	<i>ib.</i>
114.	Furlough rules . . . . .	254
115.	Establishment of chaplains of Church of Scotland . . . . .	<i>ib.</i>
116.	Saving as to grants to Christians . . . . .	<i>ib.</i>

PART XI.

OFFENCES, PENALTIES, AND PROCEDURE.

117.	Certain acts to be misdemeanours: Oppression. Wilful disobedience. Breach of duty. Trading. Receiving presents . . . . .	255
118.	Loans to native princes . . . . .	256
119.	Prosecution of offences in England . . . . .	257
120.	Provision as to persons suspected of dangerous correspondence . . . . .	260

PART XII.

SUPPLEMENTAL.

121.	Saving as to certain rights and powers . . . . .	262
122.	Treaties, contracts, and liabilities of East India Company . . . . .	<i>ib.</i>
123.	Orders of East India Company . . . . .	263
124.	Definitions . . . . .	<i>ib.</i>

SUPPLEMENTAL NOTES . . . . . 266

SCHEDULES :—

I.	Official salaries . . . . .	272
II.	Offices reserved to the Civil Service of India . . . . .	<i>ib.</i>

TABLE OF COMPARISON BETWEEN STATUTORY ENACTMENTS AND DIGEST . . . . .	274
---	-----

## CHAPTER IV

## APPLICATION OF ENGLISH LAW TO NATIVES OF INDIA

	PAGE
Introduction of English Law into India . . . . .	323
Charter of 1753 . . . . .	324
Warren Hastings' ' Plan ' of 1772 . . . . .	<i>ib.</i>
Gradual modification of criminal law . . . . .	325
Observance of native rules as to family law . . . . .	<i>ib.</i>
The Lex Loci Act . . . . .	327
Law applicable to persons neither Hindus nor Mahomedans . . . . .	329
Rules as to local usage in Bombay and the Punjab . . . . .	<i>ib.</i>
Native Christians and Armenians . . . . .	330
Parsees . . . . .	<i>ib.</i>
Justice, equity, and good conscience . . . . .	<i>ib.</i>
State of law at passing of Charter Act of 1833 . . . . .	<i>ib.</i>
First Indian Law Commission . . . . .	332
Penal Code, Codes of Civil and Criminal Procedure, &c. . . . .	<i>ib.</i>
Indian Succession Act . . . . .	<i>ib.</i>
Oudh Estates Act . . . . .	333
Hindu Wills Act . . . . .	<i>ib.</i>
Probate and Administration Act . . . . .	334
Indian Contract Act . . . . .	<i>ib.</i>
Negotiable Instruments Act . . . . .	<i>ib.</i>
Transfer of Property Act . . . . .	335
Trusts Act . . . . .	<i>ib.</i>
Easements Act . . . . .	336
Guardian and Wards Act . . . . .	<i>ib.</i>
Law of torts . . . . .	<i>ib.</i>
Subjects to which English and native law respectively apply . . . . .	<i>ib.</i>
Attempt to govern natives by native law, Englishmen by English law . . . . .	337
Causes of its failure . . . . .	338
Reason for codification . . . . .	339
Merits of Indian codes . . . . .	<i>ib.</i>
How far codification applicable to native law . . . . .	340
Codes and text-books . . . . .	341

## CHAPTER V

## BRITISH JURISDICTION IN NATIVE STATES

Territorial character of Parliamentary legislation . . . . .	342
Principles limiting extra-territorial legislation . . . . .	<i>ib.</i>
Cases in which Parliament legislates for offences committed out of British territory . . . . .	344
Offences at sea . . . . .	345
Treason . . . . .	347
Murder and manslaughter . . . . .	<i>ib.</i>
Slave trade offences . . . . .	<i>ib.</i>
Offences against Explosive Substances Act . . . . .	<i>ib.</i>



CONTENTS

XV

	PAGE
Forgery and perjury . . . . .	347
Bigamy . . . . .	<i>ib.</i>
Foreign Enlistment Act . . . . .	348
Classes of British subjects . . . . .	<i>ib.</i>
Conclusions as to Parliamentary legislation for extra-territorial offences	350
Foreign Jurisdiction Acts . . . . .	353
Original of consular jurisdiction. The Capitulations . . . . .	<i>ib.</i>
The Levant Company . . . . .	355
Dissolution of Levant Company . . . . .	356
Difficulties arising from dissolution of Levant Company . . . . .	357
Failure of Act of 1836 ; its causes . . . . .	359
Foreign Jurisdiction Act of 1843 . . . . .	361
Law framed and administered under Foreign Jurisdiction Acts . . . . .	362
Three stages in history of Acts . . . . .	<i>ib.</i>
First stage : application to States under regular Governments . . . . .	<i>ib.</i>
Anomalous position in Egypt . . . . .	363
Second stage : application to barbarous countries . . . . .	364
Third stage : application to protectorates . . . . .	365
Recognition of African protectorates by Berlin Conference . . . . .	<i>ib.</i>
Charter to German Colonization Society . . . . .	<i>ib.</i>
Questions as to effect of German charter . . . . .	366
Questions as to English protectorates in Africa . . . . .	367
Persons over whom consular jurisdiction is exercisable . . . . .	370
Consequences of establishment of protectorate . . . . .	371
Jurisdiction in African protectorates . . . . .	372
Conclusions as to jurisdiction under Foreign Jurisdiction Acts . . . . .	376
Application of principles to India . . . . .	377
Powers of Indian Legislature . . . . .	378
Liability of British subjects for offences committed out of British India . . . . .	385
Political Agents to certify fitness of inquiry into charge . . . . .	<i>ib.</i>
Conclusions as to general powers of Indian Legislature . . . . .	386
Extra-territorial powers of governor-general in executive capacity . . . . .	387
Classes of persons to which jurisdiction extends . . . . .	392
Conclusions as to extra-territorial powers of governor-general . . . . .	398
 INDEX . . . . .	 399