

## APPENDIX IV

### United Provinces of Agra and Oudh.

#### STATISTICAL SUMMARY.

	Area in square miles.	Population.
British Territory—		
Agra . . . . .	83,109	34,624,040
Oudh . . . . .	24,158	12,558,004
TOTAL . . . . .	107,267	47,182,044

NOTE.—It is not proposed to exclude any area from the scheme of franchise.

Male adults of 20 years of age and over . . . . .		13,345,757
Do do . . . . .	literate . . . . .	1,097,097
Do. do . . . . .	literate in English . . . . .	89,876

Hindus—		
Brahmans . . . . .	4,585,413	
Non-Brahmans . . . . .	25,418,390	
Others* . . . . .	10,118,435	
		40,122,238
Muhammadans . . . . .		6,658,373
Indian Christians . . . . .		138,189
Anglo-Indians . . . . .		8,094
European British subjects . . . . .		32,791
Others . . . . .		222,359
	TOTAL . . . . .	47,182,044

Total population of the municipalities, cantonments, notified areas and town areas included in—

(a) urban constituencies . . . . .		1,462,765
(b) rural constituencies . . . . .		2,431,007
Total population of rural areas. . . . .		43,288,272

\* i.e., untouchable castes, *vide* Groups XI and XII at pages 231, 232, Part I of the United Provinces Census Report, 1901.

Towns of over 50,000 population—	
Lucknow . . . . .	259,798
Benares . . . . .	203,804
Agra . . . . .	185,449
Cawnpore . . . . .	178,557
Allahabad . . . . .	171,697
Bareilly . . . . .	129,462
Meerut . . . . .	116,227
Moradabad . . . . .	81,168
Shahjahanpur . . . . .	71,778
Jhansi . . . . .	70,208
Aligarh . . . . .	64,825
Saharanpur . . . . .	62,850
Farukhabad . . . . .	59,647
Muttra . . . . .	58,183
Gorakhpur . . . . .	56,892
Fyzabad-cum-Ajodhya . . . . .	54,655

### CONSTITUTION OF EXISTING LEGISLATIVE COUNCIL.

<i>Ex-officio</i> member (the Lieutenant-Governor) . . . . .	1
Nominated members, of whom not more than 20 may be officials, and one shall be a non-official person to be selected from the Indian commercial community . . . . .	26
Elected members—	
(1) by the university of Allahabad . . . . .	1
(2) by the municipal boards of groups A (Meerut, Agra, Allahabad and Lucknow) and B (Bareilly, Cawnpore, Benares and Fyzabad) . . . . .	4
(3) by the district and municipal boards of Meerut, Agra, Rohilkhand, Allahabad, Jhansi, Benares, Gorakhpur, Lucknow and Fyzabad Divisions, one each division . . . . .	9
(4) by the landholders . . . . .	2
(5) by the Muhammadan community . . . . .	4
(6) by the Upper India Chamber of Commerce . . . . .	1
	21
	48

To which may be added 2 expert members.

#### NUMBER OF ELECTORS.

Municipal boards, groups A and B . . . . .	182
District and municipal boards of the nine divisions . . . . .	286
Landholders . . . . .	535
Muhammadans . . . . .	1,771

### Scheme for the constitution of and elections to the Provincial Legislative Council.

#### A.—FRANCHISE QUALIFICATIONS.

[In cases where property is held or payments made jointly by the members of a joint family or partnership, the family or partnership shall

be adopted as a unit for deciding whether the qualification exists ; and the vote shall be exercised in the case of a Hindu joint family by the manager thereof and in other cases by the member or partner authorized in that behalf by the family or partnership concerned.]

#### GENERAL DISQUALIFICATIONS OF ELECTORS.

No person will be qualified to vote at any election, if such person

- (a) is a female, or
- (b) is under 21 years of age, or
- (c) is not a British subject, or the subject of any State in India,  
or
- (d) has been adjudged by a competent court to be of unsound mind.

#### QUALIFICATIONS OF ELECTORS.

(i) *Urban Areas, i.e., municipalities, cantonments, notified areas and town areas.*

Every person will be entered in the electoral roll of the constituency who has a place of residence in the area of within two miles of the boundary thereof, and

- (a) pays house or building tax on a house or building of the annual rental value of not less than Rs. 36 per annum, or
- (b) where there is no house or building tax, pays municipal tax on an income of not less than Rs. 200 per annum, or
- (c) where there is neither a house or building tax nor a municipal tax on income, occupies a house of the annual rental value of not less than Rs. 36 per annum, or
- (d) pays income tax, or
- (e) is a retired and pensioned officer (commissioned or non-commissioned) of the Indian army, or
- (f) holds a qualification within the area which would entitle him to be entered in the rural roll if the area were not a municipality, cantonment, notified area or town area.

(ii) *Rural Areas.*

Every person will be entered in the electoral roll of the constituency who has a place of residence in the area, and

- (a) pays as the owner of land not less than Rs. 25 per annum land revenue, or in the case of a resident in the hill *pattis* of Kumaun pays land revenue of any amount, or is a *khaikar*, or
- (b) being a fixed rate tenant in a permanently settled estate (or in Oudh an occupancy tenant) pays a rent of not less than Rs. 25 per annum, or
- (c) being a tenant pays a rent of not less than Rs. 50 per annum, or
- (d) pays income tax, or
- (e) is a retired and pensioned officer (commissioned or non-commissioned) of the Indian army.

In urban and rural constituencies two electoral rolls will be kept, one for Muhammadans and one for non-Muhammadans. No European will be entered in either roll.

(iii) *European Constituency.*

Every person will be entered in the electoral roll of this constituency who, being a European, has a place of residence in the province and has any of the qualifications for an elector in an urban or rural area.

(iv) *Taluqdars' Constituency.*

The five members for this constituency will be elected by the members of the British Indian Association (consisting of the taluqdars of Oudh whose estates are governed by Act I of 1869 and whose names are on the list of taluqdars published by the local government) voting in accordance with regulations to be approved by the Governor in Council.

(v) *Agra Landholders' Constituency.*

Every landholder will be entered in the electoral roll of this constituency who has a place of residence in the province of Agra, and

- (a) owns land in that province in respect of which land revenue amounting to not less than Rs. 5,000 per annum is payable, or
- (b) owns land in that province free of land revenue, if the land revenue nominally assessed on such land in order to determine the amount of rates payable in respect of the same, either alone or together with any land revenue payable in respect of other land by such owner, amounts to not less than Rs. 5,000 per annum, or
- (c) holds the title of Maharaja, Raja, or Nawab, if conferred or recognised by Government, or
- (d) holds the title of Rajwar, Rao Bahadur, Rao Rai Mirza Bahadur, Khan Bahadur, Chaudhuri, or Diwan, if hereditary and recognised by Government,

Provided that no landholder shall have more than one vote though he may have more than one of the qualifications above described.

(vi) *University Constituency.*

The representative of the Allahabad University will be elected by the members of the senate and honorary fellows of that university having a place of residence in India.

(vii) *Commerce and Industry Constituencies.*

Two representatives will be elected by the members of the Upper India Chamber of Commerce voting in accordance with regulations to be approved by the Governor in Council.

One representative will be elected by the members of the United Provinces Chamber of Commerce voting in accordance with regulations to be approved by the Governor in Council.

A member of both chambers shall vote in one only of the two constituencies and shall be at liberty to choose in which he will vote. Provision should be made to enable the Governor in Council to revise the method of election for these constituencies from time to time in order to meet any alteration in the position or constitution of these chambers\*.

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### B.—QUALIFICATIONS OF CANDIDATES.

No person will be eligible for election as a member of the Council, if such person—

- (a) is not a British subject or a subject of any State in India, or
- (b) is an official, or
- (c) is a female, or
- (d) has been adjudged by a competent court to be of unsound mind, or
- (e) is under 25 years of age, or
- (f) is an uncertificated bankrupt or an undischarged insolvent, or
- (g) has, in circumstances which, in the opinion of the Governor in Council, involve moral turpitude, been (i) dismissed from the service of Government, or (ii) sentenced by a criminal court to imprisonment (such sentence not having subsequently been reversed or remitted, or the offender pardoned), or
- (h) has been dismissed or is under suspension from practising as a legal practitioner by order of any competent court :

Provided that in cases (g) and (h) the disqualification may be removed by an order of the Governor in Council in this behalf.

No person shall be eligible for election as a member of the Council to represent

- (1) an urban or rural constituency, unless such person is registered as an elector in an urban or rural constituency within the province, or
- (2) a European, taluqdars', Agra landholders', university or commerce and industry constituency, unless such person is registered as an elector in the constituency for which he seeks election.

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### C.—PLURAL VOTING.

At each election to the Council no elector is to vote in more than one of the non-Muhammadan, Muhammadan and European constituencies.

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\* The term "member" will include any person entitled to exercise the rights and privileges of membership on behalf and in the name of any firm of joint stock company or corporation registered as a member.

but an elector will be at liberty, in addition to voting in one of these constituencies, to exercise any votes to which he may be entitled for the taluqdars', Agra landholders,' university or commerce and industry seats.

#### D.—CONSTITUTION OF THE COUNCIL.

The Council will be constituted as follows :—

Non-Muhammadan urban seats . . . . .	8	
Non-Muhammadan rural seats . . . . .	49	
	—	57
Muhammadan urban seats . . . . .	4	
Muhammadan rural seats . . . . .	23	
	—	27
European seat . . . . .		1
Taluqdars' seats . . . . .		5
Agra landholders' seat . . . . .		1
University seat . . . . .		1
Commerce and Industry seats . . . . .		1
Upper India Chamber of Commerce . . . . .	2	
United Provinces Chamber of Commerce . . . . .	1	
	—	3
Representatives appointed by . . . . .		
(1) Depressed classes . . . . .	1	
(2) Anglo-Indians . . . . .	1	
(3) Indian Christians . . . . .	1	
(4) Others . . . . .	2	
	—	5
Official seats . . . . .		
<i>Ex-officio</i> . . . . .	4	
Nominated . . . . .	14	
	—	18
		118
To which may be added by the Governor not more than two experts (official or non-official) . . . . .	2	
		120

The *ex-officio* members will be the Governor, two members of the Executive Council and the Legal Remembrancer.

#### E.—LIST OF CONSTITUENCIES.

##### NON-MUHAMMADAN URBAN SEATS—8.

District.	Number of seats.	Male population in thousands.	Estimated number of electors in thousands.
Agra . . . . .	1	69	7½
Cawnpore . . . . .	1	77	6
Allahabad . . . . .	1	69	6½
Lucknow . . . . .	1	90	10½

District.	Number of seats.	Male population in thousands.	Estimated number of electors in thousands.
Benares . . . . .	1	76	9½
Bareilly . . . . .	1	38	1½
Meerut . . . . .	} 1	59	3¾
Aligarh . . . . .			
Moradabad . . . . .	} 1	36	3
Shahjahanpur . . . . .			
TOTAL . . . . .	8	514	48½

NON-MUHAMMADAN RURAL SEATS.—49.

Dehra Dun and Saharanpur . . . . .	1	465	37	
Muzaffarnagar . . . . .	1	319	29	
Meerut . . . . .	2	599	60	
Bulandshahr . . . . .	2	484	95	
MEERUT DIVISION . . . . .	6	1,867	221	
Aligarh . . . . .	2	531	49	
Muttra . . . . .	1	328	28	
Agra . . . . .	1	426	38	
Mainpuri . . . . .	1	415	26	
Etah . . . . .	1	426	28	
AGRA DIVISION . . . . .	6	2,126	169	
Bareilly . . . . .	1	409	23	
Bijnor . . . . .	1	282	29	
Budaun . . . . .	1	483	25	
Moradabad . . . . .	1	420	32	
Shahjahanpur . . . . .	1	424	12	
Philibhit . . . . .	1	217	9	
ROHILKHAND DIVISION . . . . .	6	2,235	130	
Jhansi and Jalaun . . . . .	1	528	24	
Hamirpur and Banda . . . . .	1	534	26	
JHANSI DIVISION . . . . .	2	1,062	50	
Farukhabad . . . . .	1	439	21	
Etawah . . . . .	1	392	28	
Cawnpore . . . . .	1	490	20	
Fatehpur . . . . .	1	311	17	
Allahabad . . . . .	1	576	24	
ALLAHABAD DIVISION . . . . .	5	2,208	119	
Benares . . . . .	1	326	10	
Mirzapur . . . . .	1	496	10	
Jaunpur . . . . .	1	526	14	
Ghazipur . . . . .	1	384	12	
Ballia . . . . .	1	398	12	
BENARES DIVISION . . . . .	5	2,130	58	

District.	Number of seats.	Male population in thousands.	Estimated number of electors in thousands.
Gorakpur . . . . .	2	1,442	25
Basti . . . . .	1	772	18
Azamgarh . . . . .	1	657	17
<b>GORAKHPUR DIVISION . . . . .</b>	<b>4</b>	<b>2,871</b>	<b>60</b>
Naini Tal . . . . .	1	142	19*
Almora . . . . .	1	264	96*
Garhwal . . . . .	1	233	35*
<b>KUMAUN DIVISION . . . . .</b>	<b>3</b>	<b>639</b>	<b>150</b>
Lucknow . . . . .	1	238	18
Unao . . . . .	1	439	23
Rae Bareilly . . . . .	1	467	20
Sitapur . . . . .	1	516	40
Hardoi . . . . .	1	547	32
Kheri . . . . .	1	438	21
<b>LUCKNOW DIVISION . . . . .</b>	<b>6</b>	<b>2,645</b>	<b>154</b>
Fyzabad . . . . .	1	512	20
Gonda . . . . .	1	604	25
Bahraich . . . . .	1	440	26
Sultanpur . . . . .	1	460	15
Partabgarh . . . . .	1	392	14
Bara Banki . . . . .	1	472	36
<b>FYZABAD DIVISION . . . . .</b>	<b>6</b>	<b>2,880</b>	<b>136</b>
<b>TOTAL . . . . .</b>	<b>49</b>	<b>20,663</b>	<b>1,247</b>

**MUHAMMADAN URBAN SEATS—4.**

Allahabad and Benares . . . . .	1	57	4
Lucknow and Cawnpore . . . . .	1	82	3 $\frac{3}{4}$
Agra, Aligarh and Meerut . . . . .	1	74	4 $\frac{1}{4}$
Bareilly, Moradabad and Shahjahanpur . . . . .	1	77	3 $\frac{3}{4}$
<b>TOTAL . . . . .</b>	<b>4</b>	<b>290</b>	<b>16<math>\frac{1}{4}</math></b>

**MUHAMMADAN RURAL SEATS—23.**

Dehra Dun . . . . .	}	1	197	15	
Saharanpur . . . . .		1	157	12	
Meerut . . . . .	}	1	126	10	
Muzaffarnagar . . . . .		1	145	10	
Bijnor . . . . .		1	109	14	
Bulandshahr . . . . .		1			
Aligarh . . . . .		}	1	125	7
Muttra . . . . .					
Agra . . . . .					

\* Including rural Muhammadan electors.



District.	Number of seats.	Male population in thousands.	Estimated number of electors in thousands.
Mainpuri . . . . .	1	128	7
Etah . . . . .			
Farukhabad . . . . .			
Etawah . . . . .	1	93	5
Cawnpore . . . . .			
Fatehpur . . . . .	1	65	3
Jhansi . . . . .			
Jalaun . . . . .			
Hamirpur . . . . .			
Banda . . . . .			
Allahabad . . . . .	1	157	7
Jaunpur . . . . .			
Mirzapur . . . . .			
Benares . . . . .	1	175	8
Ghazipur . . . . .			
Ballia . . . . .			
Azamgarh . . . . .	1	163	2
Gorakhpur . . . . .			
Basti . . . . .	1	154	4
Moradabad . . . . .	2	213	15
Budaun . . . . .	1	148	10
Shahjahanpur . . . . .			
Bareilly . . . . .	1	114	6
Pilibhit . . . . .	1	91	2
Kumaun Division . . . . .			
Gonda . . . . .	1	219	11
Bahraich . . . . .			
Kheri . . . . .	1	163	5
Sitapur . . . . .			
Hardoi . . . . .	1	132	8
Lucknow . . . . .			
Unao . . . . .	1	155	7
Fyzabad . . . . .			
Bara Banki . . . . .	1	144	4
Sultanpur . . . . .			
Partabgarh . . . . .			
Rae Bareli . . . . .			
<b>TOTAL . . . . .</b>	<b>23</b>	<b>3,173</b>	<b>172</b>

Where more seats than one are assigned to a district, the district will, so far as circumstances permit, be divided into the necessary number of single-member constituencies by the Governor in Council.

The total number of electors for the above constituencies is estimated roughly as follows:—

<b>Urban—</b>			
Non-Muhammadan . . . . .	(8 seats)		48,250
Muhammadan . . . . .	(4 " )		16,250
<b>Rural—</b>			
Non-Muhammadan . . . . .	(49 " )		1,247,000
Muhammadan . . . . .	(23 " )		172,000
<b>TOTAL . . . . .</b>			<b>1,483,500</b>

\* Excluding the Muhammadan rural electors in the Kumaun division who are included in the figures of the non-Muhammadan rural electorates.

The urban electorate will amount to 8 per cent. of the male population in the urban constituencies, the rural electorate to 5.9 per cent.\* of the male population in the rural constituencies, and the total electorate to 6 per cent. of the total male population of 3.1 per cent. of the total population.

#### *Explanatory Notes.*

1. In the qualifications of electors in rural areas, the term "hill *pattis* of Kumaun" is used to designate a particular tract where the tenures differ considerably from those in the rest of the province. A *khairkar* in Kumaun is a special class of proprietor possessing hereditary but not transferable rights. A fixed rate tenant and an occupancy tenant receive special protection under the Rent Acts, and ordinarily pay substantially a lower rate of rent than other tenants not so protected.

2. The taluqdars of Oudh are a specially privileged class of large landholders, who were given special rights and privileges under the Taluqdari Acts, as a recognition of their loyalty in the Mutiny of 1857. Succession in many estates is governed, by primogeniture. They have formed the British Indian Association, which is recognized by government. The latter collects from them by agreement a cess, half of which maintains the Association and half is devoted to special educational institutions. The large landholders of the Agra province are distinct from the taluqdars, and the qualifications recommended are those in force for the present council.

3. The Upper India Chamber of Commerce represents mainly European interests, and the United Provinces Chamber of Commerce Indian interests.

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\* Excluding the Muhammadan rural electors in the Kumaun division who are included in the figures of the non-Muhammadan rural electorates.